

AMENDMENT AND RESTATEMENT
TAX INCREMENT FINANCING AND
DEVELOPMENT PLAN

2022

# DEVELOPMENT & TAX INCREMENT FINANCE PLAN AMENDMENT & RESTATEMENT

## **Downtown Development Authority**

City of Gibraltar Wayne County, Michigan

Adopted January 23, 2023



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## LEGAL BASIS FOR THE GIBRALTAR DOWNTOWN DEVELOPMENT AUTHORITY

Act 57 of the Public Acts of 2018 (PA 57 of 2018) recodified most of Michigan's Tax Increment Financing Authorities acts including PA 197 of 1975, the Downtown Development Authority Act, and six of Michigan's other tax increment authority laws, into a single act. Part 2 of PA 57 provided for a seamless means for Michigan cities, townships, and villages to continue efforts to restore the economic stability of their downtown districts as originally permitted in PA 197 of 1975. PA 57 of 2018 – Part 2 legislative findings include:

"Sec. 201a. The legislature finds all of the following:

- (a) That there exists in this state conditions of property value deterioration detrimental to the state economy and the economic growth of the state and its local units of government.
- (b) That government programs are desirable and necessary to eliminate the causes of property value deterioration thereby benefiting the economic growth of the state.
- (c) That it is appropriate to finance these government programs by means available to the state and local units of government in the state, including tax increment financing.
- (d) That tax increment financing is a government financing program that contributes to economic growth and development by dedicating a portion of the increase in the tax base resulting from economic growth and development to facilities, structures, or improvements within a development area thereby facilitating economic growth and development.
- (e) That it is necessary for the legislature to exercise its power to legislate tax increment financing as authorized in this part and in the exercise of this power to mandate the transfer of tax increment revenues by city, village, township, school district, and county treasurers to authorities created under this part in order to effectuate the legislative government programs to eliminate property value deterioration and to promote economic growth.
- (f) That halting property value deterioration and promoting economic growth in the state are essential governmental functions and constitute essential public purposes.
- (g) That economic development strengthens the tax base upon which local units of government rely and that government programs to eliminate property value deterioration benefit local units of government and are for the use of the local units of government.
- (h) That the provisions of this part are enacted to provide a means for local units of government to eliminate property value deterioration and to promote economic growth in the communities served by those local units of government."

On April 17,1995, the Gibraltar City Council agreed with the concerns of the Michigan legislature in regard to challenges facing downtowns like Gibraltar's, and the Council adopted Ordinance No. 214, "Downtown Development Authority Ordinance of the City of Gibraltar". This ordinance provided for



The marina looking northeast from the Middle Gibraltar bridge.



Gibraltar City Hall

the creation of the Gibraltar Downtown Development Authority (Authority), it's Downtown District Boundaries and Authority bylaws (Article I, adopted on April 22,1996). On March 9,1998, the District boundaries were expanded (Ordinance No. 233). In June of 2000, the DDA adopted an amendment to the 1998 plan.

This document is referred to as the 2022 Amendment and Restatement of the Tax Increment Financing and Development Plan of the Downtown Development Authority of the City of Gibraltar. This plan replaces 2000 Amendment to the Tax Increment Financing Plan and Development Plan and is intended to update and reaffirm the original Ordinance 233 so that captured Authority revenues may continue to be utilized for public improvements within the Development Area.

The specific purpose of the 2022 Amendment and Restatement of the Tax Increment Financing and Development Plan (Development Plan) is to define the improvements proposed for the Development Area, estimate improvement costs and stages of construction, document the impact these activities are expected to have on the existing structure of the Downtown District, indicate for whom the proposed activities are being undertaken and the methods proposed for financing the proposed activities. The specific purpose of the Development Plan is to provide the legal authority and procedure necessary to permit the Authority to finance improvements deemed necessary to achieve the public purpose of this plan through the use of financing powers granted by PA 57 of 2018 – Part 2.

Three sections of PA 57 of 2018 – Part 2 provide the legal basis for this Tax Increment Financing and Development Plan. Section 214 of Act 57 – Part 2 authorizes the Authority, upon a determination that it is necessary for the achievement of the purposes of the Act to prepare and submit a tax increment financing plan to the governing body (City Council). Tax increment financing results from the "capturing" of tax revenues by the Authority which are derived from the increase in assessed valuations in the development area over the valuations of the area at the time the development area was established. Tax increment revenues accrue to the Authority from the application of the ad valorem tax rates of other political subdivisions (i.e., city county, community college, etc.) levying taxes in the development area. The tax increment revenues may be used by the Authority to make public improvements within the development area as provided for by Section 207 of PA 57 – Part 2.

Section 217 of PA 57 – Part 2 also requires that whenever a downtown development authority decides to finance a project within the development area through the use of tax increment revenues or revenue bonds, it must prepare a development plan. The development plan must contain, among other items, the designation of the development area(s); i.e., the area within which tax increment revenues are to be captured and expended for public improvements; the projects to be undertaken; the estimated cost of the projects; an estimate of the stages of construction and time of completion; the proposed methods of financing the projects; and the impact upon the existing character of development in the area.

Section 218 of PA 57 – Part 2 provides for the adoption or amendment of a tax increment financing plan and development plan by adoption of an ordi-



Egret in the Frank and Poet Drain



Welcome to Gibraltar sign

nance by the Board after a public hearing. Pursuant to these provisions, the Board held a public hearing on the City of Gibraltar Tax Increment Financing and Development Plan on October 24, 2022.

The City Council, after the public hearing, determined that Gibraltar Downtown Development Authority's 2022 Amendment to the Tax Increment Financing and Development Plan constituted a public purpose and was necessary for the achievement of the purposes of PA 57 – Part 2, and adopted the Plan on January 23, 2023 by Ordinance No. 418. A copy of this ordinance can be found in the Appendix.

The remainder of this Plan is intended to identify the approach the City intends to follow in order to prevent the further deterioration of its commercial and industrial tax base while complying with the requirements of PA 57 of 2018 – Part 2.

The requirements identified under Section 217 of PA 57 of 2018 – Part 2 are provided along with supplemental information that is required so that a clear understanding of the strategy the City intends to follow may be made.

#### HISTORICAL AND REGIONAL CONTEXT

The City of Gibraltar is a downriver Detroit community situated in southeast Wayne County, approximately 20 miles southwest of downtown Detroit (refer to Figure 1). According to the 2020 U.S. decennial census, the City's population currently stands at 4,997 residents within the City's 4.3-square mile geographic boundary. Interstate 75, located just west of the City, permits quick and convenient access north to Detroit and south to Monroe and Toledo, Ohio. Interstate railroads owned by Canadian National and Norfolk Southern traverse the City including assets of Conrail which further adds to its accessibility from a regional context.

While transportation access to the City is very attractive for growth and development, Gibraltar's greatest asset is its proximity to the Detroit River. This proximity has resulted in the development of a large 48-acre regional marina and boating district and a fully developed residential community consolidated along the river, canals, and tributaries.

Commercial and industrial development has been slow to materialize and the downtown has experienced a general stagnation over the last two decades. In the 1950s, the McLouth Steel Company developed a large facility in the City and the facility was the principal employer until the 1990's. In 1996, McLouth Steel entered bankruptcy, and this facility closed resulting in much of its holdings being sold or left in an abandoned state. The Gibraltar facility was sold to Steel Rolling Holdings in 2006, which restarted the plant, and the plant has subsequently been purchased and is being operated by Ferrolux Metals Company, a subsidiary of the Farragon Corporation of Cleveland, OH. A small industrial corridor has also developed over the last 35 years along the western boundary of the City fronting onto Fort Road, and to date represents the largest consolidation of stable business in the City.



Entry into the DDA district from the west



Cooke Recreation Center

In recent years, a mixture of commercial, office, and multi-family uses have appeared along the West Jefferson Avenue corridor, but has been fragmented and does not reflect a strong commercial presence in the City.

The City's traditional downtown is located adjacent to the Middle Gibraltar and North Gibraltar Roads intersection, adjacent to the marina facilities. Several sites are vacant including the former Sunseekers clubhouse at 13880 Middle Gibraltar Road and the vacant 2.2 acre parcel north of 28002 North Gibraltar Road. There are several other underutilized properties in the traditional downtown as well. Essential community business such as grocery, hardware, drugstores, medical care, dry-cleaning, and eyecare are non-existent or are inadequate for resident's needs. The absence of these uses in the downtown area can be, in part, attributed to the demand for marina services that consume much of the land in and adjacent to the downtown. The remainder of the vacant land within the DDA district is located along West Jefferson Avenue, some of which is wetlands and unsuitable for development. The large area of land measuring approximately 127 acres to the NW of the Middle Gibraltar Road/West Jefferson Avenue intersection is vacant and awaiting development.

New small-scale commercial development and mixed-use developments are necessary within the downtown district to improve the vibrancy of the downtown district. New commercial uses should be a mixture of services solely for Gibraltar residents and visitors, leveraging the proximity to the marinas and the Detroit River. The recent opening of JP's Waterfront restaurant is an example of the type of development that leverages Gibraltar's waterfront location in the form of a unique destination business.

Gibraltar's municipal complex includes the City Hall that was constructed in 2004 and the Department of Public Works building and yard. Essential infrastructure and community services, including municipal sanitary sewer and water, police and fire protection, building department, public schools and community open space exist in the City.

In summary, the City of Gibraltar has not realized the commercial growth and development that was projected to occur in the City since the 1980's. Instead, the City's business community has been stagnate, losing some of its primary businesses, and lacking businesses that supply essential community needs. Recent commercial and office uses locating or expanding in the City have resulted in fragment development that needs to be consolidated and integrated into an overall development strategy.

With essential infrastructure available, the City is positioned to undergo a transformation from a bedroom community that relies on adjacent communities for employment and basic needs to a community that provides its residents with a diverse commercial base and a small waterfront downriver community identity.

#### Purpose of 2022 Amendment

The purpose of the 2022 Amendment and Restatement of the Tax Increment Financing and Development Plan is to review and revise the public improvement projects that are to be undertaken within the Development district of the Authority in response to the intervening 22 years since the plan was last updated. Part 2 of Public Act 57 of 2018 permits downtown development authorities to engage in the following activities that have received public comment and provide for a clear public purpose: 1) assist in regulatory changes, 2) make capital improvements, 3) provide financial assistance, 4) engage in marketing and promotional activities, 5) provide security enhancements, 6) engage in analysis of the downtown district and plan for improvements that will halt deterioration and promote economic growth, and 7) conduct special projects:

In order to achieve the purposes of the Act, this Amendment empowers the authority to use tax increment revenues for those activities that are permitted under State statute and described within this Development Plan and corresponding TIF Plan.

No specific properties are identified for purchase by the Authority as a part of the 2022 Amendment.

#### GOALS OF THE DEVELOPMENT PLAN

Based on the information presented above, the goals of this Development Plan are to:

- Redevelop the downtown area with emphasis on developing a quaint business district with independent retail, restaurants, and other related services oriented toward the waterfront with emphasis on entertainment and specialty services with residential uses located above; and this includes the eventual conversion of parts of the marina district from dry dock storage to new businesses.
- Encourage regional commercial and essential businesses along the West Jefferson Avenue corridor where larger, more accessible and developable vacant land is available.
- Encourage redevelopment of vacant industrial areas (south of the former McLouth Steel/Ferrolux Metals property).
- Ensure that public infrastructure is maintained and improved so that it supports and encourages additional private sector investment.
- Expand nonmotorized network throughout the Downtown District area and ensure connections with adjacent networks.
- Assist private sector investment that supports the marina district uses and encourages the creation of unique and specialty commercial uses.
- Create necessary street, streetscape, and landscape improvements to improve vehicular access, increase safety, provide additional off-street parking, and improve the aesthetic character of the public rights-ofway.



**Boblo Pavilion** 



North Gibraltar Road bike path

#### **DDA DISTRICT BOUNDARY**

The original DDA District was prepared as part of the establishment of Ordinance No. 214, which provided for the creation of the Gibraltar Downtown Development authority, its District Boundaries and Authority Bylaws.

On February 23, 1998, the district was expanded from approximately 130 acres to 415 acres. Both original and expanded district boundary can be found on Figure 2.

The district boundary was expanded to encompass:

Remaining deteriorating commercial properties; vacant and transitional land that occur between the existing commercial and office uses; parts of the vacant industrial land formerly owned by McLouth Steel; marina district dry dock storage and adjacent waters; contiguous public facilities that will be upgraded from tax increment revenues (Project Areas); and contiguous public rights-of-way that will be upgraded with tax increment revenues (Project Areas).

No boundary changes are planned as a part of the 2022 Amendment.

## THE DESIGNATION OF BOUNDARIES OF THE DEVELOPMENT AREA IN RELATION TO HIGHWAYS, STREETS, STREAMS, OR OTHERWISE

The Development Area boundary and the District Area boundary correspond with each other and are generally:

the northern boundary is generally the east-west alignment of abandoned southern Canadian National Railroad spur into the former McLouth Steel plant and the east-west alignment of North Gibraltar Road; the eastern boundary is the Detroit River with an area surrounding the municipal complex; the southern boundary follows along the rear property line of the properties along the north side of Navarre Street; an extension along the east side of West Jefferson Avenue to Brownstown Creek, and then westerly from West Jefferson Avenue along the south side of Gibraltar Road; to the western boundary along the Canadian National and Conrail Railroads rights-of-way.

A more detailed written description of the DDA project boundaries and the Wayne County parcel identification numbers of all of the properties within the district are included in the appendices.

Six Project Areas described within this plan exist within the boundary of the Development Area and can also be found on Figure 3.



North Gibraltar Road



Old North Gibraltar Road looking South

THE LOCATION AND EXTENT OF EXISTING STREETS AND OTHER PUBLIC FACILITIES; THE LOCATION, CHARACTER, AND EXTENT OF THE CATEGORIES OF PUBLIC AND PRIVATE LAND USES THEN EXISTING AND PROPOSED; AND A LEGAL DESCRIPTION OF THE DEVELOPMENT AREA

#### **Existing Streets and Categories of Public Land Uses**

Figure 6 identifies the location and extent of streets within the Development Area. Gibraltar Road/Middle Gibraltar Road is the primary east/west road into and out of the City. It carries the greatest number of vehicles and provides direct access to Interstate 75 and further west to the community of Flat Rock. To the east, Middle Gibraltar Road ends at the Detroit River. West Jefferson Avenue is the primary north/south access into and out of the City and provides direct links to the communities of Grosse IIe, Trenton, and Wyandotte to the north, and Rockwood to the south. Both North and South Gibraltar Roads serve as important links to the downtown area and often serve as "short cuts" when entering the District from West Jefferson Avenue. North, Middle, and South Gibraltar Roads all meet in the downtown area. Residential streets providing community access to the district include Adams Drive, Bayview Drive Fryer Drive, and Kingsbridge Drive. Other secondary roads within the district include Blakley Street, Calf Island Court, Celeron Island Lane, Coral Street, Davis Street, Denison Street, E.W. Hedke Court, Humbug Island Court, Munro Street, Springstead Street, Sturgeon Bar Court, Sugar Island Court, and Wilson Street

Table I identifies the street system within the district boundary. No new streets are proposed as part of the District Area improvements; however, tax increment revenues may be used to upgrade these streets. These upgrades are described in detail under the Project Area descriptions.

#### Existing Streets Within the Development Area

Minor Arterial Streets Local Roads Gibraltar Road Bayview Drive Middle Gibraltar Road **Blakley Street** West lefferson Avenue Calf Island Court Celeron Island Lane Collector Streets Coral Street Davis Street North Gibraltar Road Denison Street South Gibraltar Road Fryer Drive W. Jefferson Avenue E.W.. Hedke Court Humbug Island Court Kingsbridge Drive

> Munro Street Old North Gibraltar Road Springstead Street Sturgeon Bar Court Sugar Island Court

Wilson Street

Note: No new public streets are planned



Parsons Elementary School



Hy Dahlka Park

Additional existing public uses and public lands within the Development Area can also be found on Figure 6, they include:

- I1.7-acre parcel owned by the Gibraltar School District, which includes Parson Elementary School
- 11.3-acre Hy Dalhka (aka Gibraltar Community Park), owned by the City. Buildings and includes Gibraltar Community Center and the Cooke Community Center
- 3.7-acre Government Center owned and long-term leased by the City. Buildings include Municipal Building and the Department of Public Works Building
- 4. 4.8 acres of navigable waterway connecting to the Detroit River

#### Categories of Private Land Uses

Categories of private land uses within the Development Area include:

Vacant Land 158.9 acres

Vacant Buildings
Downtown Commercial
Marina Commercial
Thoroughfare Commercial

1.7 acres, two buildings
1.6 acres, seven buildings
31.1 acres, 22 buildings
15.7 acres, ten buildings

One- & Two-Family Residential 54.6 acres,\*
Multiple-Family Residential 27.6 acres,\*

THE LOCATION, EXTENT AND CHARACTER AND ESTIMATED COST OF THE IMPROVEMENTS INCLUDING REHABILITATION CONTEMPLATED FOR THE DEVELOPMENT AREA AND AN ESTIMATE FOR TIME REQUIRED FOR COMPLETION

Proposed improvements to streets and public and private land uses can best be understood by describing the Authority's vision for each of the six Project Areas.

Six Project Areas within the Development Area have been identified that are in response to the previously stated Goals of the Development Plan. These six Project Areas can be found in Figure 3 and include:

- Area I: Historical Central Business District and Marina Basin
- Area 2: Street improvements along North Gibraltar Road
- Area 3: Street improvements along part of Middle Gibraltar Road (mixed use corridor)
- Area 4: Improvements along Major Corridors (office and commercial corridor)
- Area 5: City Government Center
- Area 6: Community Uses

Area 1, 5, and 6 address proposed improvements to public rights-of-way and public and private land uses, while Areas 2, 3, and 4 generally address public road right-of-way improvements.

<sup>\* 1,086</sup> residents live within the DDA district within 459 households



Downtown Marina Basin



Looking from the North into the core Downtown

A more detailed verbal description of the DDA project boundaries and the legal descriptions of all of the properties within the boundary are included in the appendices.

#### Project Area I - Central Business District and Marina Basin

Traditionally referred to as the Central Business District and Marina Basin, the character of this area is expected to undergo considerable change to both public and private land uses. Refer to Figures 5 and 6 for orientation and extent of improvements. The overall strategy is to enhance the core downtown through enhancements and improvements by focusing on locally serving and specialty retail.

Approximately 30,000 square feet of new commercial development is planned for the area. While the Marina District is expected to maintain a strong physical presence in this area, considerable aesthetic improvements and new non-marina uses are proposed. These new uses will occur generally as private investments and will occur in conjunction and in cooperation with the Authority's planned improvements. When the opportunity occurs and/or necessity demands, the Authority may acquire by purchase or otherwise land and buildings in this Project Area in order to improve, construct, reconstruct, rehabilitate, maintain, repair or operate any building for public or resale for private use to achieve the purposes of the Act.

Principal commercial uses in this area will be based on small lot requirements and will include restaurants, specialty shops, entertainment and other related commercial uses. Users to this area are expected to be from both local and regional sources and will access this area via vehicle, boat, bicycle, and as pedestrians. Some of the existing larger-footprint commercial uses within this area are expected, over time, to relocate to the vacant commercial land along West Jefferson Road in Project Area 4.

Proposed Street Improvements and Public Facilities

The Authority will use tax increment revenues for public improvements in this area and will include municipal parking, street and sidewalk improvements, and development of a transient marina.

Ongoing street improvements on North Gibraltar Road will include additional streetscaping, on-street parallel parking or angled parking, and burying of overhead wiring along North Gibraltar Road from Middle Gibraltar to Park Street. Middle Gibraltar Road will also be upgraded within its 120 foot right-of-way with improvements similar to those proposed for North Gibraltar Road. Additional streetscape improvements are proposed for Blakely between the southern entrance of 28002 North Gibraltar Road east to Wilson Street and along Wilson Street.

Approximately 16 new off-street parking stalls will be developed by the Authority at the comer of Springstead and Blakley, which will require the acquisition of one vacant lot totaling 0.2 acres.



Marina use within the Downtown



Bike path along North Gibraltar Road

A transient marina and boardwalk may be developed by the Authority. This would result in approximately 20 boat slips becoming available for transient boaters traveling to the city entertainment area from other Detroit River communities. The marina slips would be constructed within public waters and will utilize a municipal boardwalk for access to the shops and restaurants located along North Gibraltar Road.

#### **Proposed Private Uses**

When completed, the downtown area will contain approximately 30,000 square feet of new restaurants, specialty shops and other related uses in proximity to both public and private marina slips. Developed with a small-town atmosphere, this area is intended to become the City's entertainment area, attracting visitors from the City and immediate surrounding communities via automobiles and motorcraft.

The Authority may use the increment revenue to purchase commercial and/ or residential land and buildings within this Project Area as the opportunity or need arises for the purposes described above. Several private properties have been identified; if they become available, such as properties along Wilson Street.

To support the expansion of the core Downtown and increase the vitality of the district, the city-owned property at the southwestern corner of intersection between North, Middle, and South Gibraltar Roads may be considered for a catalyst mixed-use development with the Boblo Pavilion to be relocated into the Gibraltar Community Park.

The Authority may also use Tax Increment Revenues for the purchase of commercial and/or residential land in this Project Area when the opportunity arises or necessity calls for the Authority to improve, construct, reconstruct, rehabilitate, maintain, repair or operate any building or structure within the area for public or private use in order to achieve the purposes of the Act. No specific parcels have been identified as of this date.

#### Project Area 2 - Improvements Along North Gibraltar Road

It is proposed that land uses adjacent to this Project Area boundary will continue to develop as multi-family housing and marina uses, so the intent of this Project Area is to provide for safe movement of vehicles and pedestrians and create a positive image within the North Gibraltar Road right-of-way. Proposed improvements in this Project Area will extend from West Jefferson Avenue to the edge of the Project Area I.

#### Proposed Street Improvements and Public Facilities

The Authority will use tax increment revenues for additional street improvements on North Gibraltar Road with streetscaping, on-street parallel parking or angled parking, and burying of overhead wiring along North Gibraltar Road from Blakely Street north to Watersway Drive. Serving as an important regional road system within the district, right-of-way improvements will include a "gateway" image structure at the northern entrance to the core Downtown, decorative lighting, and landscaping.



Middle Gibraltar Road looking West



Middle Gibraltar Road looking East

#### Proposed Private Uses

The marina district will be encouraged to upgrade its dry dock storage facilities and is also encouraged to convert part of its 12-acre drydock storage area to riverfront multi-family housing or new businesses that are compatible with Project Area I uses. This area may also serve as a location for mixed-use development or an extension of the Project Area I uses, if needed.

The Authority may also use tax increment revenues for the purchase of commercial and/or residential land in the Project Area when the opportunity arises or necessity calls for the Authority to improve, construct, reconstruct, rehabilitate, maintain, repair or operate any building or structure within the area for public or private use in order to achieve the purposes of the Act.

#### Project Area 3 - Improvements Along Middle Gibraltar Road

With Middle Gibraltar Road serving as the primary access into the downtown area, the intent of this Project Area is to provide for the safe movement of vehicles and pedestrians while creating a positive image within the Middle Gibraltar Road right-of-way between West Jefferson Avenue and one lot west of Denison Street.

#### Proposed Street Improvements and Public Facilities

The Authority will use tax increment revenues for road right-of-way improvements in this area. Similar to North Gibraltar (Area 2), improvements will include a "gateway" image at the entry to the core Downtown one parcel west of the intersection with Denison Street, street improvements, bike path on the south side of Middle Gibraltar Road from West Jefferson Ave. to North Gibraltar Road, curbing, underground storm sewer, on-street or parallel parking, and landscaping.

To encourage water uses up the Frank and Poet Drain, it is recommended that when the West Jefferson Avenue and Middle Gibraltar Road bridges are replaced that the new bridges be raised above the river surface as much as feasible to allow for kayaks and other non-motorized watercraft to navigate under the bridges.

#### **Proposed Private Uses**

West of Denison Street, land uses fronting on the north side of the road will continue as multiple family housing (apartments). East of Denison Street, specialty commercial and local serving commercial uses shall be encouraged. The existing school site will remain in its current land use unless otherwise determined by the School District.

The Authority may use tax increment revenues for the purchase of commercial or residential land in this Project Area when the opportunity arises



Gibraltar Road looking West



Middle Girbraltar Road bridge over Frank and Poet Drain

or necessity calls for the Authority to improve, construct, reconstruct, rehabilitate, maintain, repair, or operate any building or structure within the Area for public or private purposes in order to achieve the purposes of the Act.

#### Project Area 4 - Improvements Along Regional Corridors

Since the West Jefferson and Gibraltar Road corridors are important regional corridors providing vehicular access to and from adjacent communities to the north, south, and west of the City, the intent of improvements in this Project Area is to provide for the safe movement of vehicles, and create a positive image within the road right-of-way.

Proposed Street Improvements and Public Facilities

With the likelihood of the proposed expansion of West Jefferson Avenue into a multi-lane highway by the Wayne County Department of Road not expected to proceed, this Development Plan is recommending that aesthetic improvements occur along the entire length of the DDA district including additional streetscaping at main intersections and inclusion of street trees along the remaining length of the roadway. Similar treatments should be made along the Gibraltar Road corridor west of West Jefferson Avenue.

To improve nonmotorized connectivity within the City and to connect the City to adjacent communities, one north-south nonmotorized connector pathway should be installed along West Jefferson Avenue along its entire length and a second east-west connector along Gibraltar Road west from West Jefferson Avenue to the westerly edge of the DDA district be installed to provide connectivity to the core Downtown and the neighborhoods adjacent to these trails. To support rider enjoyment, these trails should be landscaped for visual appeal and to provide shade for summer comfort.

The DDA will assist in the construction of a watermain along Gibraltar Road west from West Jefferson Avenue to the point where it would connect into the City's existing watermain west of Canadian National and CSX Railroads. This looping of the City's water system will greatly enhance the resiliency of the network for the DDA district and the entire City.

#### **Proposed Private Uses**

Most of the land along West Jefferson Avenue, between North and Middle Gibraltar Roads is currently vacant and is part of the former McLouth Steel property. While the total land area in this area (extending along Middle Gibraltar to the Railroad tracks) exceeds 150 acres, approximately 50 percent is undevelopable due to the existence of the Frank & Poet Drain, Brownstown Creek, and its adjacent wetlands.

Between North and Middle Gibraltar Roads, the east side of the road will accommodate approximately 110,000 square feet of new highway related commercial uses, while the west side to the railroad track will accommodate up to 1 million square feet of regional commercial uses.



Department of Public Works at City Government Center



City Hall Park

South of Middle Gibraltar Road, the Frank and Poet Drain and Brownstown Creek have influenced development. This area is considered under transition and includes vacant land, residential development, and office space. The intent for development in this area is to continue to infill with office related uses with limited commercial and multi-family infill. This area will accommodate up to 30,000 square feet of new office related uses. The west side of the road is not included in the district boundary since it has been set aside as a preservation area via a conservation easement which prohibits any future development and has been formally incorporated into the Detroit River International Wildlife Refuge.

The Authority may use Tax increment revenues for the purchase of commercial and/or residential land in this Project Area when the opportunity arises or necessity calls for the Authority to improve, construct, reconstruct, rehabilitate, maintain, repair or operate any building or structure within the Area for public or private use in order to achieve the purposes of the Act.

#### Project Area 5 - City Government Center

The revised 2000 Development Plan identified the need for improvements to the existing city government facilities. In 2003, the Authority supported the City in the construction of a new City Hall complex. This project was completed in 2004, and the Authority's bonds are to be fully paid off in 2023.

Proposed Street Improvements and Public Facilities

Improvements to the municipal complex will be required periodically through the term of the Development Plan. The Authority may choose to assist with capital improvements as needed and as funds are available. Improvements to the public open space including the playground may also be considered.

#### Proposed Private Land Uses

Since the entire Project Area occurs within public lands or private land leased in perpetuity for City government uses, no private development is planned for this area.



Gil Talbert Community Center



Hy Dahlka Park

#### **Project Area 6 - Community Center**

The intent of this Development Area is to upgrade and expand on the City's community facilities located within Hy Dahlka Park.

The entire Project Area occurs on land owned by the City or is public road right-of-way. The area is approximately 10.6 acres in size and contains the Cooke Community Center, the Gil Talbert Gibraltar Community Center, adjacent parking and open space including a playground, ball diamond, and skateboard park. South Gibraltar Road provides access to the site.

Proposed Street Improvements and Public Facilities

The Authority will consider the use of tax increment revenues and other sources of funds for any improvements proposed for this Project Area. The site contains the Gibraltar Community Center Building, 8,500 square feet in size, and was constructed in 1978 and the Cooke Community Center that opened in 2018. The Gibraltar Community Center includes a large auditorium, meeting room, food service, senior citizens activities, a game and reading room, restrooms, and limited recreation department office space. The Cooke Community Center includes a large multi-use space and additional ancillary spaces. The remainder of the project area contains a parking lot, two playgrounds, ball diamond, picnic shelter, skateboard park, and lawn area/open space.

Open space improvements will include upgrades to the existing playgrounds, pedestrian lighting, and landscaping.

The Authority will support the construction of a nonmotorized path along S. Gibraltar Road to the southern edge of the DDA district at Navarre Street.

Proposed Private Land Uses

Except for a single house, the entire Project Area includes only public or semi-public lands and public rights-of-way, so no private development is planned for this area.

In summary, the DDA District contains six Development Areas that, when developed, will provide for a district that meets the goals stated in this document. Funding from the Authority will focus exclusively on improvements within the road rights-of-way, off-street parking lots, City Government facilities, marina improvements, community facilities, and any other improvements the Authority determines to be in its best interest. Commercial related uses and multi-family will occur as private development and will be encouraged to locate to those areas of the Authority most suited for those uses.

Area wide improvements may include water, sewer, stormwater system upgrades, break wall installation/repair, and dike repair where appropriate.



City Hall



Department of Public Works Building

DESCRIPTION OF IMPROVEMENTS TO BE MADE IN THE DEVELOPMENT AREA, DEMOLITION, REPAIRS AND ALTERNATIVES NECESSARY TO MAKE THOSE IMPROVEMENTS, AND AN ESTIMATE OF TIME REQUIRED FOR COMPLETION:

#### **Description of Improvements**

The previous section describe proposed public and private uses within each Project Area and identifies and describes the extent of proposed improvements within the Development Area. These activities include downtown core district enhancements (streetscape, wayfinding and gateway enhancements, façade improvements, stormwater management, overhead utility burial, public parking lot, boardwalk, and transient marina), non-motorized transportation enhancements district wide improvements, parks and recreation improvements, and infrastructure enhancements. Each six Project Areas have been identified as critical development zones, where generated revenues will be used. Since this plan is a guide for future development within the Development Area, additional improvements not specifically mentioned, may be included.

Improvements proposed for each Project Area, as described in this plan, will be timed to correspond to the needs to enhance the aesthetic appeal of the Downtown district and adjacent private development. Because the public improvement program is extensive, financing and construction will be conducted over a number of years, timed to the real estate market's ability to develop the land and in conjunction private improvements.

#### **Demolition, Repairs and Alterations**

Limited demolition is anticipated and no specific buildings or structures are being targeted at this time.

Public facilities that require repairs or alterations include both the Cooke and Gil Talbert Community Centers along with minor upgrades to City Hall and the Department of Public Works building.

No private homes are expected to be acquired or demolished so no relocation will be occurring as a result of this plan. Private businesses within the district may be demolished, repaired and altered as determined by the Authority or the landowners in upgrading their property or changing land use to comply with zoning. The targeted street improvements in Project Areas I through 4 are intended to stimulate and compliment private development.

#### **Estimated of Time Required for Completion**

Projects will be phased over time so that sufficient tax increment funds will be available to repay the bonded indebtedness of the Authority. Due to the comprehensive nature of the redevelopment efforts, it is anticipated that redevelopment activities and downtown management activities will be required throughout the 30 year period of the proposed plan.



In Memory of Madison Cooke



Middle Gibraltar Road looking East

#### A STATEMENT OF THE CONSTRUCTION OR STAGES OF CONSTRUC-TION PLANNED, AND AN ESTIMATED TIME OF COMPLETION OF EACH STAGE

The stages of construction planned for the six Project Areas and the estimated time required for completion of each stage have yet to be determined. It is anticipated that the improvements described under the Project Areas will be undertaken in the order determined by the Authority and deemed appropriate and necessary by the City Council.

## A DESCRIPTION OF ANY PARTS OF THE DEVELOPMENT AREAS TO BE LEFT AS OPEN SPACE AND THE USE CONTEMPLATED:

The development area envisions that several areas will be left as open space including the Humbug Marsh and the Gibraltar Wetlands units of the Detroit River International Wildlife Refuge. All other vacant areas of the development areas are expected to be developed by private sector interests.

## A DESCRIPTION OF PORTIONS OF THE DEVELOPMENT AREA THE AUTHORITY DESIRES TO SELL, DONATE, EXCHANGE OR LEASE TO OR FROM THE CITY AND THE PROPOSED TERMS:

At the present time, the Authority does not own property within the Development Area, therefore it cannot sell, donate, exchange or lease any portions of the Development Area to the City. It is anticipated that those lands within the road rights-of-way within the Development Area now owned or which may be owned in the future by the City will remain under City control. Any improvements made to City-owned property will not affect the ownership of the land or municipal assets. It has not yet been determined whether any other lands purchased or otherwise secured by the Authority will be sold, donated, exchanged or leased to or from the City.

#### DESCRIPTION OF DESIRED ZONING, STREET AND UTILITY CHANGES:

No proposed or expected zoning changes are anticipated as a part of this Development Plan, since the proposed improvements can be accomplished within the existing zoning classifications found throughout the Downtown District. Refer to Figure 5 for Project Area Zoning.

A number of street improvements are as previously identified, and additional improvements are envisioned including installation of nonmotorized pathways, streetscape improvements including landscaping and lighting enhancements, on-street parking, and stormwater management improvements.

One of the anticipated utility changes that is included within this Development Plan is the construction of a new water main along Gibraltar Road west from West Jefferson Avenue to west of the Norfolk Southern Railroad right-ofway. This new main will allow for the looping of City water service and will



Middle Gibraltar Road bridge



Gibraltar Marina

add significant resiliency to the City water system. Burying of the overhead powerlines within Project Areas 1, 2, and 3 within the downtown core are a priority. Additional utility upgrades including improvements to existing sewer, water, stormwater, and roads are expected throughout the term of the Development Plan.

These utility improvements will be made based upon priority need for the specific improvements and availability of additional funding beyond the Authority's bonding capacity.

## ESTIMATE COST OF THE DEVELOPMENTS, PROPOSED METHOD OF FINANCING AND ABILITY OF THE AUTHORITY TO ARRANGE THE FINANCING:

The total estimated cost of the budgeted improvements are \$12,712,600. These costs are only a rough order of magnitude estimates so actual expenses are expected will fluctuate from these preliminary estimates. A breakdown of these costs for each Project Area has been previously identified under costs of the improvements for Development Areas. As previously indicated, these costs may vary significantly, depending on costs and market conditions at the time each project is initiated.

A variety of public, private, and non-profit funding streams are envisioned (grants, loans, bonds, donations, and other sources as available and appropriate), and projects will only be initiated once the specific project financing has been arranged and funding terms closed.

The specific method(s) of funding the privately financed portions of any specific project have yet to be determined.

The publicly financed portions of the project may be funded form a variety of sources, which may include:

- I. Federal Grants, such as Community Development Block Grants
- 2. State of Michigan loans or grants
- 3. Downtown Development Authority Tax Increment Financing
- 4. Downtown Development Authority Revenue Bonds
- 5. Proceeds from the sale or lease of publicly owned land or buildings
- 6. Philanthropic grants and donations
- 7. Other authorized means

The Authority has the ability to arrange the public financing necessary to this project pursuant to Part 2 Public Act 57 of 2018 and the Michigan Supreme Court decision of March 22,1988, upholding the constitutionality of tax increment financing within the State of Michigan.

#### Project Area I - Central Business District and Marina Basin

Street Improvements & Public Facilities

- 1) Municipal Parking
  - a. Blakely Street Parking Lot Construction of 16-space municipal parking lot at SW corner of Blakely and Springstead Streets

Description: Construct a 5,900 square foot parking lot; install landscape buffering for adjoining housing; and install streetscaping of Blakely Steet from halfway point between Denison and Springstead Streets east to Wilson Street (440 lineal feet)

Parking lot \$95,000 Landscaping – Parking lot \$35,000 Streetscaping – Blakely Street \$110,000

(440 ft of roadway)

Stormwater controls (440 lineal ft \$80,000

Lighting - pedestrian and decorative Overhead (440 ft of roadway) \$120,000

Total Construction Costs \$440,000

Engineering & Contingencies

Subtotal \$528,000

- 2) Street & Sidewalk Improvements
  - a. North Gibraltar between Middle Gibraltar Road and Blakely Streets

Description: Add additional streetscape improvements; install onstreet parking (either parallel or diagonal); install sidewalk on east side of the street; and bury overhead wiring along N. Gibraltar Road from Middle Gibraltar Road to Blakely Street

\$88,000

Right-of-way/Length: 86'/510 linear feet

Underground Electric (535 lineal ft) \$150,000 Sidewalk – east side of road (435 lineal ft)\$65,000

On-street Parking - parallel and/or

Diagonal (220 lineal feet) \$75,000

Lighting - pedestrian and decorative

overhead (510 ft of roadway \$170,000 Landscaping \$50,000 Miscellaneous \$10,000

Total Construction Costs: \$520,000

Engineering and Contingencies (20%): \$104,000

Subtotal: \$624,000

b. Middle Gibraltar - One lot west of Denison Street east to Adams Drive

Description: Install street improvements including storm sewers; bury overhead utilities; add on-street parking spaces; and install streetscaping/landscaping elements

Right-of-Way/Length: 110'/245 linear feet, and 91'/1,040 linear feet

Storm Drainage (1,200 lineal ft) \$100,000
Underground Electric (1,200 lineal ft) \$310,000
Street Pavement (700 lineal ft) \$500,500
On-street Parking (850 lineal ft) \$115,000
Landscaping \$100,000
Miscellaneous \$50,000

Total Construction Costs: \$1,180,000

Engineering and Contingencies: \$236,000

Subtotal: \$1,416,000

#### c. Wilson Street - From North Gibraltar Road to Blakely Street

Description: Install curbless street improvements to include integrated sidewalks; add decorative lighting; and install streetscaping

Right-of-Way/Length: 50'/380 linear feet

Storm Drainage (380 lineal ft) \$ 45,000 Underground Electric (380 lineal ft) \$ 98,000 Decorative Street Pavement (380 lineal ft)\$200,000

Lighting - pedestrian and decorative

overhead (380 ft of roadway)\$100,000Streetscaping\$ 75,000Miscellaneous\$ 10,000

Total Construction Costs: \$528,000

Engineering and Contingencies: \$105,600

Subtotal: \$633,600

#### **Proposed Private Uses**

- 1) Purchase of Commercial and/or Residential Land
  - a. Opportunities As They Arise

#### Total Project Area | Development Costs \$3,201,600

#### Project Area 2 - Improvements Along North Gibraltar Road

Street Improvements & Public Facilities

- 1) Street & Sidewalk Improvements
  - a. North Gibraltar North Gibraltar Road between Watersway Drive and Blakely Street

Description: Bury overhead utilities; add on-street parking; install decorative lighting; add sidewalk on east side of North Gibraltar Road; and install landscaping/streetscaping elements

Right-of Way/Length: 90'/890 linear feet

Underground Electric (950 lineal ft) \$285,000 On-street parking (1,410 lineal ft) \$495,000

Lighting - pedestrian and decorative

Overhead (890 ft of roadway) \$270,000

Sidewalk – east side of the road \$ 98,000

(650 lineal ft)

Landscaping \$100,000 Miscellaneous \$20,000 Total Construction Costs: \$1,268,000

Engineering and Contingencies: \$253,600

Subtotal \$1,521,600

b. North Gibraltar – North Gibraltar Road between West Jefferson and Waterway Drive

Description: Add Decorative lighting; enhance existing gateway feature; and install landscaping/streetscaping elements

Right-of Way/Length: 90'/2,200 linear feet

Lighting - pedestrian and decorative

Overhead (2,200 lineal ft) \$660,000

Landscaping \$ 75,000 Enhanced Gateway Feature \$110,000 Miscellaneous \$ 10,000

Total Construction Costs: \$855,000

Engineering and Contingencies: \$171,000

Subtotal \$1,026,000

#### Proposed Private Uses –

- No changes except for continued infill to residential use and 12 acres of drydock storage are encouraged to be multi-family housing or new businesses compatible with Project Area 1 uses
- 2) Purchase of Commercial and/or Residential Land
  - a. Opportunities As They Arise

#### Total Project Area 2 Development Costs \$2,547,600

#### Project Area 3 - Improvements Along Middle Gibraltar Road

Street Improvements & Public Facilities

- 1) Street & Sidewalk Improvements
  - a. Middle Gibraltar Between West Jefferson Avenue and one lot west of Denison Street –

Description: Install gateway element at entrance to Downtown prior to Denison Street; enhance streetscape with landscaping; and nonmotorized pathway on the south side of Middle Gibraltar Road

Right-of-Way/Length: 120'/2600 linear feet

Downtown Gateway Element \$ 55,000 Bike Path (2,400 lineal ft) \$176,000 Landscaping \$ 65,000 Miscellaneous \$ 10,000

Total Construction Costs: \$306,000

Engineering and Contingencies: \$61,200

Subtotal \$367,200

#### Proposed Private Uses –

- 1) Purchase of Commercial and/or Residential Land
  - a. Opportunities As They Arise

#### **Total Project Area 3 Development Costs \$367,200**

Project Area 4 – Improvements Along Regional Corridors Street Improvements & Public Facilities

- 1) Street & Sidewalk Improvements
  - a. Gibraltar Road Between the western boundary of the DDA District and the Middle Gibraltar/Gibraltar Road West Jefferson Avenue

Description: Construction of nonmotorized sidepath from the western boundary of the DDA district east along Gibraltar Road to the intersection with West Jefferson Avenue; landscaping enhancements at the main intersection of Middle Gibraltar/Gibraltar Road and West Jefferson Avenue; enhancements to the existing gateway feature located at the southeast corner of Middle Gibraltar/Gibraltar Road and West Jefferson Avenue; and installation of street trees along the entire corridor

Right of Way/Length: 90'/3,315'

Bike Path (3,300 lineal ft) \$245,000 Enhanced Intersection Landscaping \$250,000 Gateway Feature Enhancement \$110,000 Street trees \$54,000

Total Construction Costs: \$659,000

Engineering and Contingencies \$131,800

Subtotal \$790,800

b. West Jefferson Avenue – Between North Gibraltar Road and the southern boundary of the DDA district at the Brownstown Creek

Description: Construction of nonmotorized sidepath from the southern boundary of the DDA district north along West Jefferson Avenue to the intersection with North Gibraltar Road;; and installation of street trees along the entire corridor

Right of Way/Length: 130'/5,100'

Bike Path (5,000 lineal ft) \$370,000 Street trees \$ 78,400

Total Construction Costs \$448,400

Engineering and Contingencies \$90,000

Subtotal \$538,400

#### 2) Utility Improvements

a. Water Main Extension – build a  $^{3}$ /4 mile long water main from W. Jefferson to existing city water main stub located west of the Norfolk Southern/Conrail tracks

Total Construction Costs: \$2,177,000

#### Proposed Private Uses –

- 1) Purchase of Commercial and/or Residential Land
  - a. Opportunities As They Arise

#### **Total Project Area 4 Development Costs \$3,506,200**

#### **Project Area 5 – City Government Center**

Street Improvements & Public Facilities

- I) Municipal Complex
  - a. Miscellaneous building improvements to City Hall as necessary
  - b. Improvements to City Hall Park as warranted

City Hall Building Improvements \$550,000 City Hall Park upgrades \$350,000

Total Construction Costs \$900,000

Engineering and Contingencies \$180,000

Subtotal \$1,080,000

#### Proposed Private Uses –

 Purchase of Commercial and/or Residential Land None, ether all public lands or private land leased in perpetuity for citygovernment use

#### Total Project Area 5 Development Costs \$1,080,000

#### **Project Area 6 - Community Center**

Street Improvements & Public Facilities

- 1) Gibraltar Community Center and Cooke Community Center
  - a. Miscellaneous building improvements to both community center facilities as necessary
- 2) Park Improvements
  - a. Upgrades to existing facilities as necessary and new facilities as deemed necessary

Gil Talbert Community Center

Improvements \$750,000

Cooke Community Center

Improvements \$475,000 Hy Dahlka Park Upgrades \$450,000

Total Construction Costs \$1,675,000

Engineering and Contingencies \$335,000

Subtotal \$2,010,000

#### Proposed Private Uses -

Purchase of Commercial and/or Residential Land
 None, ether all public lands or private land leased in perpetuity for city-government use

#### Total Project Area 6 Development Costs \$2,010,000

#### **Total – All Project Areas Costs**

\$12,712,600



Downtown marina uses



Neighborhood within the Downtown

#### Designation of Person or Persons, Natural or Corporate, to Whom all or a Portion of the Development is to be leased, Sold or Conveyed in any manner and for whose benefit the Project is being undertaken:

All public improvement projects undertaken as part of this will remain in public ownership for the public benefit. The Authority does not own any property at this time. However, the Authority may consider property acquisition, lease, or sale, as appropriate, in furtherance of the goals of this plan. The person or persons to whom such property may be leased or conveyed is unknown at this time, but the selection of all lessees or owners will be conducted in an open and transparent manner so that the public may understand the selection process.

#### PROCEDURES FOR BIDDING FOR THE LEASING, PURCHASING OR CON-VEYING IN ANY MANNER OF ALL OR A PORTION OF THE DEVELOP-MENT UPON ITS COMPLETION:

The Authority owns no property at this time and therefore has no plans to lease, sell or otherwise convey any property or development. In the event the Authority purchases, receives a donation of or otherwise comes to own property in the Development Area, as described above, it will follow the City's bidding procedures or utilize established standard procedures for public agencies to lease, purchase, or convey any interests in real or personal property. Requirements set forth in the City Charter, and as directed by the City Council will be the basis for all procedures.

#### ESTIMATES OF THE NUMBER OF PERSONS RESIDING IN THE DEVELOP-MENT AREA AND THE NUMBER OF FAMILIES AND INDIVIDUALS TO BE DISPLACED:

It is estimated that approximately 1,085 persons reside in the Development Area based on ESRI estimates. A majority of these people reside in the existing apartment complex fronting onto North and Middle Gibraltar Roads. No families or individuals are to be displaced and no occupied residences are designated for acquisition and clearance by the Authority. In accordance with Section 222 of Part 2 of PA 57 of 2018, a development area citizens advisory council has been established and has been consulted during the planning process associated with the preparation of this Amendment to the Development Plan.

#### PLAN FOR ESTABLISHING PRIORITY FOR THE RELOCATION OF PER-SONS DISPLACED BY THE DEVELOPMENT IN ANY NEW HOUSING IN THE DEVELOPMENT AREA:

There are no plans for persons to be displaced by the actions included within this amended Development Plan.



Frank and Poet Drain looking West of West lefferson Avenue



West Jefferson Avenue looking South

### PROVISION FOR THE COSTS OF RELOCATING PERSONS DISPLACED BY THE DEVELOPMENT:

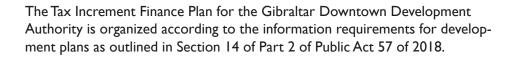
At this time, no residents or businesses are anticipated to be relocated as a part of the Development Plan activities. If persons or businesses are displaced with the use of Federal funds, the costs of relocating all persons and financial assistance and reimbursement of expenses, including litigation expenses and expenses incidental to the transfer of title will be made in accordance with the standards and provisions of the Federal Uniform Relocation Assistance and Real Property Acquisitions Act of 1970, being Public Law 91-646. The budget for such activities will be included in the project budget prior to project approval by the Authority.

## PLAN FOR COMPLIANCE WITH ACT No. 227 OF THE PUBLIC ACTS OF 1972:

If persons are displaced or businesses relocated, financial assistance and relocation assistance advisory services will be provided to those persons displaced consistent with Act No. 227 of 1972. Relocation assistance will be accomplished through the City and the Authority, and any relocation specialist or private relocation consultant it may find necessary to retain for this purpose.

### OTHER MATERIAL THAT THE AUTHORITY, LOCAL PUBLIC AGENCY, OR GOVERNING BODY CONSIDERS PERTINENT:

There are no other materials which are pertinent at the time of the adoption of this plan.



#### A DETAILED EXPLANATION OF THE TAX INCREMENT PROCEDURE

The Gibraltar Downtown Development Authority determines that it is necessary for the achievement of the purposes in Section 201a. of Part 2 of Public Act 58 of 2018 that it is has prepared the following amended Tax Increment Financing Plan and forwarded it to the Gibraltar City Council for adoption.

Under state-enabling act authority, the Authority may use all or a portion of the tax increment revenues for the improvements or purchases described in the amended Plan. At the time of the adoption of the amended Plan, there is one year of outstanding bond obligation necessary to pay-off the municipal complex that was built in 2003-2004. Depending upon the availability of other sources of funds, the tax increment revenues described in amended Tax Increment Finance Plan are not sufficient to cover all of the costs envisioned within the Development Plan. The Authority will only consider such projects that fall within the capacity of available TIF funds to repay any proposed indebtedness, along with the availability of other sources of funds that will fully fund priority projects envisioned within the Development Plan.

Tax increment revenue to be transmitted to the DDA is generated when the current assessed value of all properties within a development area exceeds the initial assessed value of the properties. The initial assessed value is defined in PA 58 as the assessed value of all taxable property within the boundaries of the development area at the time the ordinance establishing the tax increment financing plan is approved, as shown by the most recent assessment roll of the municipality for which equalization has been completed at the time the ordinance is adopted.

The current assessed value refers to the assessed value of all properties, real and personal, within the development area as established each year subsequent to the adoption of the tax increment financing plan. The amount in any one year by which the current assessed exceeds the initial assessed value, including real and personal property, is generally defined as the "captured assessed value." To address how to calculate payments in lieu of taxes (PILOTs), the State Tax Commission shall prescribe the official method for calculating captured assessed value. The tax increment revenue transmitted to the DDA results from applying the total tax levy of all taxing units within the development area to the captured assessed value.

Increases in assessed values within a development area which result in the generation of tax increment revenues, can result from any of the following:

- a. Construction of new developments occurring after the date establishing the "initial assessed value."
- b. Construction of new rehabilitation, remodeling alterations, or additions

accruing after the date establishing the "initial assessed value."

c. Increases in property values which occur for any other reason.

Tax increment revenues transmitted to the DDA can be used as they accrue annually, can be held to accumulate amounts necessary to make improvements specifically described in the Plan, or can be pledged for debt service on general obligation tax increment bonds issued by the municipality or tax increment revenues bonds issued by the DDA.

If bonds are to be sold, the bonds will be subject to Public Act 34 of 2001, the Revised Municipal Finance Act and may not mature more than thirty years after issuance. If tax increment revenues are insufficient for any reason, the Revised Municipal Finance Act provides that if the bond issue has been approved by the electors of the municipality, the municipality must meet debt service requirements from its general fund and, if necessary, levy whatever additional taxes are required. If the bond issue has not been approved by the electors, meeting debt service requirements becomes a first budget obligation of the general fund.

The DDA may expend tax increment revenues only in accordance with the tax increment financing plan; surplus unencumbered revenues revert proportionally to the respective taxing jurisdictions. The tax increment financing plan may be modified upon approval of the governing body after notification and hearings as required by PA 58 of 2018. When the governing body finds that the purposes for which the plan was established have been accomplished, they may abolish the plan.

## MAXIMUM AMOUNT OF BONDED INDEBTEDNESS INCURRED AND DURATION OF THE PROGRAM

The maximum amount of bonded indebtedness to be incurred under this Development Plan is approximately \$20,000,000, sufficient to pay the estimated costs of the development, plus any associated costs of engineers, architects, attorneys, bond printing costs and costs of publication of required notice. The maximum duration of the plan is 30 years.

## ESTIMATED IMPACT ON THE ASSESSED VALUES OF ALL TAXING JURISDICTIONS IN WHICH THE DEVELOPMENT AREA IS LOCATED

Adoption of this Tax Increment Financing Plan will continue the use of all revenues derived from increases in assessed value of the real and personal property of the Development Area for purposes of the Development Plan.

The estimated impact of the tax increment financing on the contributing taxing jurisdictions is listed in Table # I. At this time, all of the captured assessed value is intended to be used by the Authority on projects listed within the Development Plan. Table No. I below demonstrates the current millage levied by each jurisdiction [less any millage levied to pay voted debt of the taxing unit], the anticipated growth in SEV and the resulting tax increment revenues to be derived from the Development Plan.

## Table I Anticipated Revenue Stream City of Gibraltar DDA TIF District

City of Gibraltar Downtown Development Authority Estimated Tax Increment Revenues and Impact on Taxing Units

								,	
					County Mills	Summer			
Year	Base Year	Current Assessed -	Captured	City Mills	Winter	5.6347	WCCC Mills	HCMA Mills	Total TIF
		Estimated 1.03%	Assessed Value	46 2707	2.4624	5 62 47	2 2270	0.2000	Revenue
		Annual Increase		16.2797	2.1684	5.6347	3.2379	0.2089	
2022	\$8,295,830.00		\$19,444,737.00	\$316,554.48	\$42,163.97	\$109,565.26	\$62,960.11	\$4,062.01	\$535,305.83
2023	\$8,295,830.00	\$28,572,784.01	\$20,276,954.01	\$330,102.73	\$43,968.55	\$114,254.55	\$65,654.75	\$4,235.86	\$558,216.43
2024	\$8,295,830.00	\$29,429,967.53	\$21,134,137.53	\$344,057.42	\$45,827.26	\$119,084.52	\$68,430.22	\$4,414.92	\$581,814.35
2025	\$8,295,830.00		\$22,017,036.56	\$358,430.75	\$47,741.74	\$124,059.40	\$71,288.96	\$4,599.36	\$606,120.21
2026	\$8,295,830.00		\$22,926,422.55	\$373,235.28	\$49,713.65	\$129,183.51	\$74,233.46		\$631,155.24
2027	\$8,295,830.00	\$32,158,920.13	\$23,863,090.13	\$388,483.95	\$51,744.72	\$134,461.35	\$77,266.30		\$656,941.33
2028	\$8,295,830.00	\$33,123,687.73	\$24,827,857.73	\$404,190.08	\$53,836.73	\$139,897.53	\$80,390.12	\$5,186.54	\$683,500.99
2029	\$8,295,830.00	\$34,117,398.37	\$25,821,568.37	\$420,367.39	\$55,991.49	\$145,496.79	\$83,607.66	\$5,394.13	\$710,857.45
2030	\$8,295,830.00	\$35,140,920.32	\$26,845,090.32	\$437,030.02	\$58,210.89	\$151,264.03	\$86,921.72	\$5,607.94	\$739,034.60
2031	\$8,295,830.00	\$36,195,147.93	\$27,899,317.93	\$454,192.53	\$60,496.88	\$157,204.29	\$90,335.20	\$5,828.17	\$768,057.06
2032	\$8,295,830.00	\$37,281,002.36	\$28,985,172.36	\$471,869.91	\$62,851.45	\$163,322.75	\$93,851.09	\$6,055.00	\$797,950.20
2033	\$8,295,830.00	\$38,399,432.43	\$30,103,602.43	\$490,077.62	\$65,276.65	\$169,624.77	\$97,472.45	\$6,288.64	\$828,740.13
2034	\$8,295,830.00	\$39,551,415.41	\$31,255,585.41	\$508,831.55	\$67,774.61	\$176,115.85	\$101,202.46	\$6,529.29	\$860,453.76
2035	\$8,295,830.00	\$40,737,957.87	\$32,442,127.87	\$528,148.11	\$70,347.51	\$182,801.66	\$105,044.37	\$6,777.16	\$893,118.80
2036	\$8,295,830.00	\$41,960,096.61	\$33,664,266.61	\$548,044.16	\$72,997.60	\$189,688.04	\$109,001.53	\$7,032.47	\$926,763.79
2037	\$8,295,830.00	\$43,218,899.50	\$34,923,069.50	\$568,537.09	\$75,727.18	\$196,781.02	\$113,077.41	\$7,295.43	\$961,418.13
2038	\$8,295,830.00	\$44,515,466.49	\$36,219,636.49	\$589,644.82	\$78,538.66	\$204,086.79	\$117,275.56	\$7,566.28	\$997,112.10
2039	\$8,295,830.00	\$45,850,930.48	\$37,555,100.48	\$611,385.77	\$81,434.48	\$211,611.72	\$121,599.66	\$7,845.26	\$1,033,876.89
2040	\$8,295,830.00	\$47,226,458.40	\$38,930,628.40	\$633,778.95	\$84,417.17	\$219,362.41	\$126,053.48	\$8,132.61	\$1,071,744.63
2041	\$8,295,830.00		\$40,347,422.15	\$656,843.93	\$87,489.35	\$227,345.62	\$130,640.92	\$8,428.58	\$1,110,748.39
2042	\$8,295,830.00	\$50,102,549.71	\$41,806,719.71	\$680,600.85	\$90,653.69	\$235,568.32	\$135,365.98	\$8,733.42	\$1,150,922.27
2043	\$8,295,830.00	\$51,605,626.21	\$43,309,796.21	\$705,070.49	\$93,912.96	\$244,037.71	\$140,232.79	\$9,047.42	\$1,192,301.37
2044	\$8,295,830.00	\$53,153,794.99	\$44,857,964.99	\$730,274.21	\$97,270.01	\$252,761.18	\$145,245.60	\$9,370.83	\$1,234,921.83
2045	\$8,295,830.00	\$54,748,408.84	\$46,452,578.84	\$756,234.05	\$100,727.77	\$261,746.35	\$150,408.81	\$9,703.94	\$1,278,820.91
2046	\$8,295,830.00	\$56,390,861.11	\$48,095,031.11	\$782,972.68	\$104,289.27	\$271,001.07	\$155,726.90	\$10,047.05	\$1,324,036.97
2047	\$8,295,830.00	\$58,082,586.94	\$49,786,756.94	\$810,513.47	\$107,957.60	\$280,533.44	\$161,204.54	\$10,400.45	\$1,370,609.50
2048	\$8,295,830.00	\$59,825,064.55	\$51,529,234.55	\$838,880.48	\$111,735.99	\$290,351.78	\$166,846.51	\$10,764.46	\$1,418,579.22
2049	\$8,295,830.00	\$61,619,816.49	\$53,323,986.49	\$868,098.50	\$115,627.73	\$300,464.67	\$172,657.74	\$11,139.38	\$1,467,988.02
2050	\$8,295,830.00	\$63,468,410.98	\$55,172,580.98	\$898,193.07	\$119,636.22	\$310,880.94	\$178,643.30	\$11,525.55	\$1,518,879.09
2051	\$8,295,830.00	\$63,468,410.98	\$55,172,580.98	\$898,193.07	\$119,636.22	\$310,880.94	\$178,643.30	\$11,525.55	\$1,518,879.09
2052	\$8,295,830.00		\$57,076,633.31	\$929,190.47	\$123,764.97	\$321,609.71	\$184,808.43	\$11,923.31	. , ,

The DDA proposes to strengthen the Development Area and arrest the current stagnation and deterioration in property values. This effort is to be accomplished by using the additional tax revenues generated in the Development Area to make public improvements and induce private redevelopment.

As provided for by the prior DDA act, Public Act 197 of 1975, and the current DDA enabling legislation, Part 2 of Public Act 58 of 2018, tax revenues generated from within the Development Area prior to the adoption of the City's original tax increment financing plan will continue to be distributed to all taxing jurisdictions during the duration of this plan. Upon completion of this tax increment financing plan, all additional tax revenues having been captured by the DDA will be distributed proportionately to the taxing jurisdictions.

It is anticipated that the public improvements proposed for the Development Area and the private improvements they induce will provide long-term stability and growth within the Development Area. This growth within the Development Area will support tax base maintenance and growth within the areas adjacent to the Development Area and throughout the City of Gibraltar. These increments will greatly benefit all taxing jurisdictions which to a significant degree, are dependent upon the well-being of the Development Area for stability and growth.



## Figure 1 - Location Map





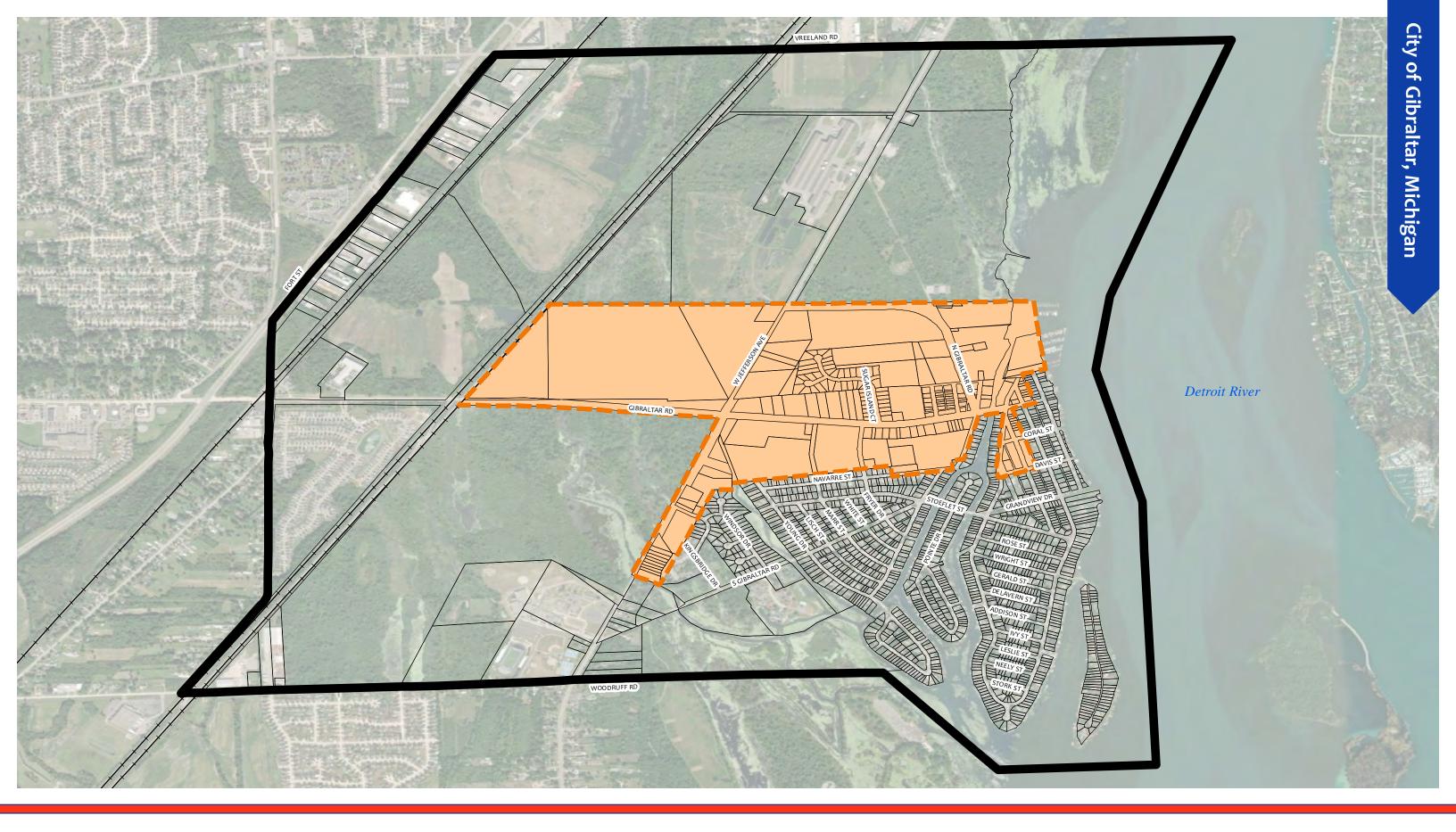
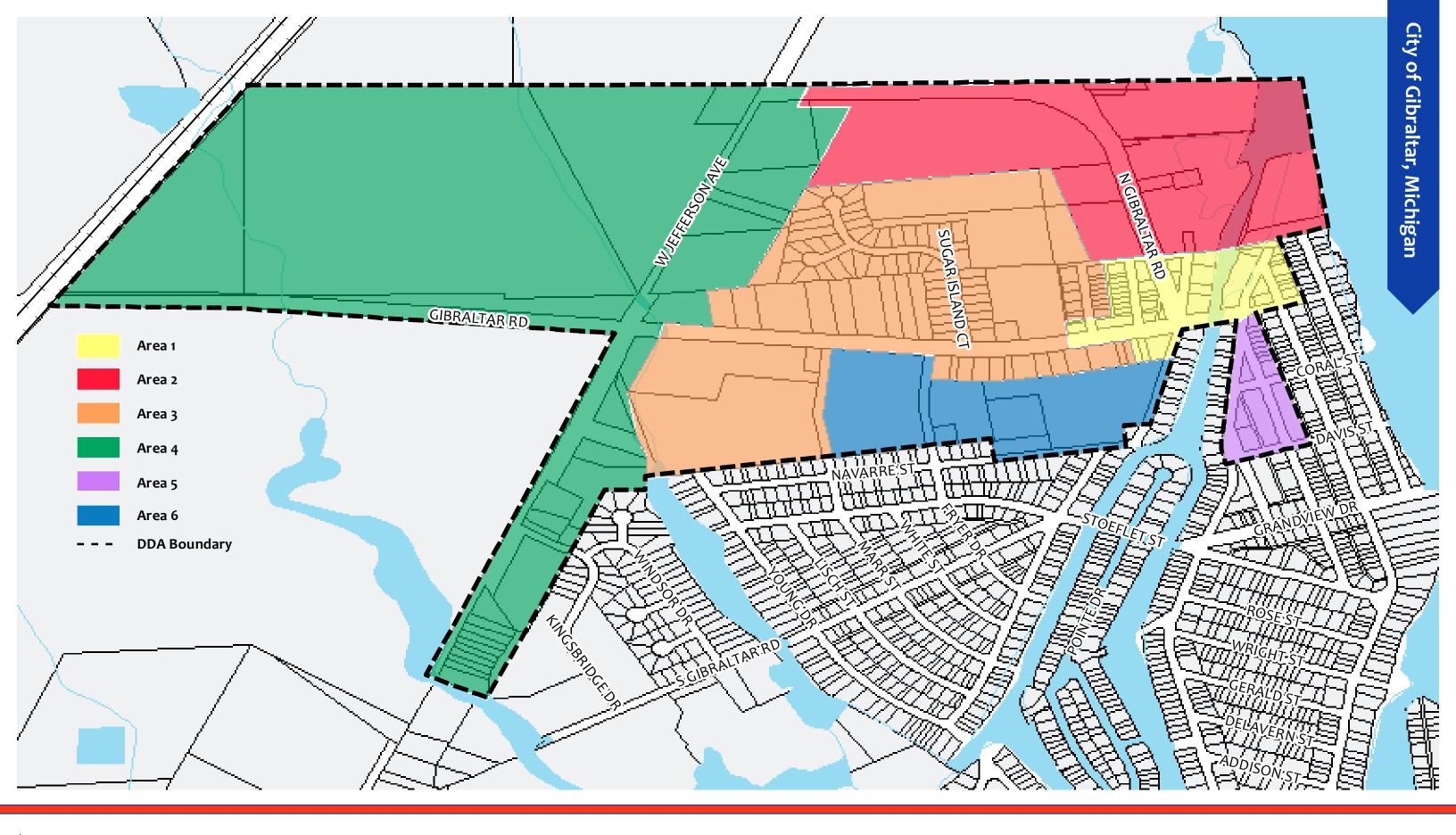




Figure 2 - DDA District map









## Figure 3 - DDA District Sub-Areas Map



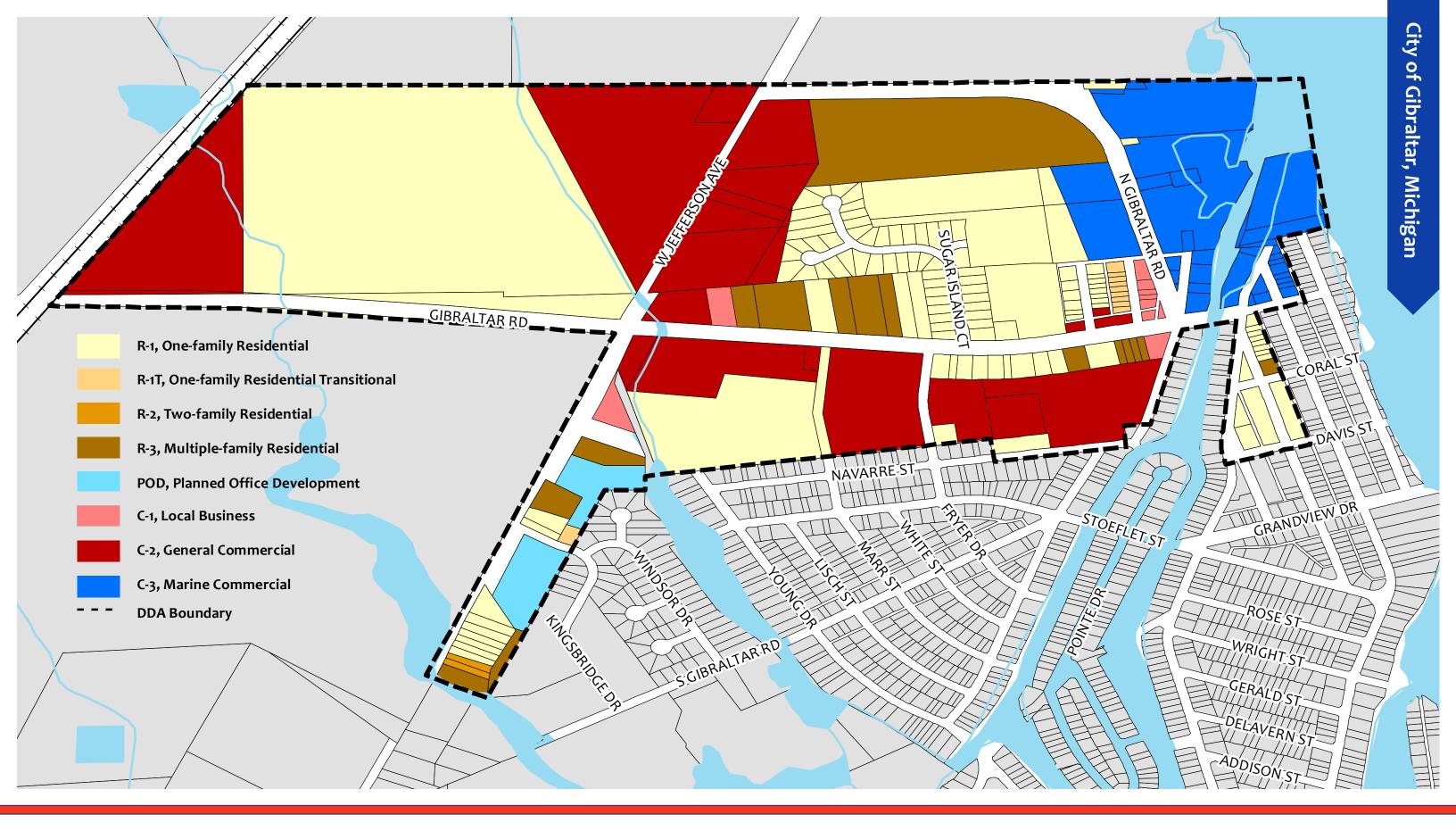




Figure 4 - DDA Boundary & Nonmotorized Pathways





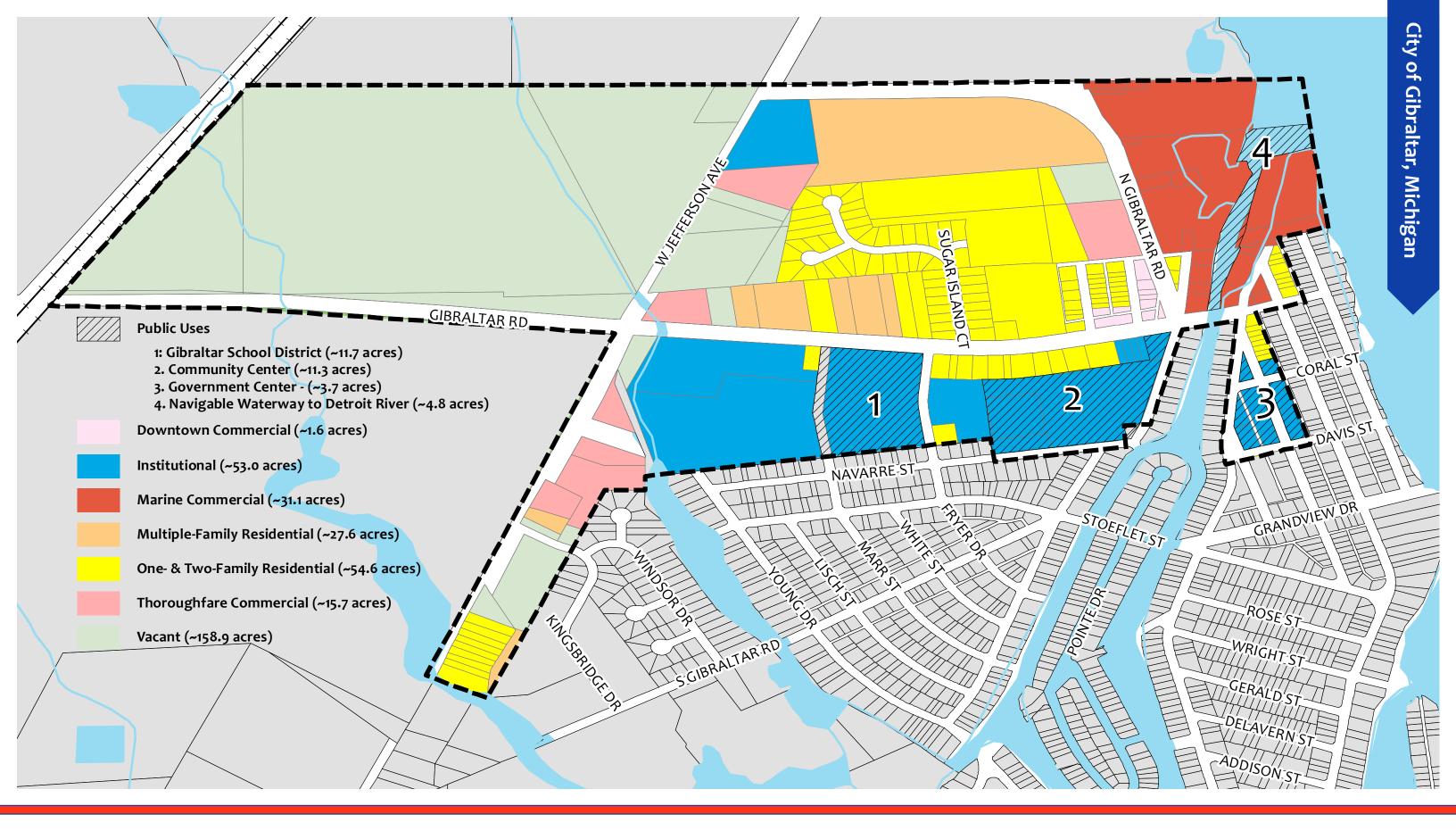




## Figure 5 - DDA District Zoning Map







June 2022

Data sources: City of Gibraltar; Wayne County



# Figure 6 - Public & Private Uses Map





## STATE OF MICHIGAN COUNTY OF WAYNE CITY OF GIBRALTAR

#### ORDINANCE # 418

AN ORDINANCE OF THE CITY OF GIBRALTAR CODE OF ORDINANCES; AMENDING CHAPTER 2 "ADMINISTRATION", ARTICLE IV BOARDS AND COMMISSIONS, DIVISION 3 "DOWNTOWN DEVELOPMENT AUTHORITY" BY THE AMENDMENT AND RESTATEMENT OF SUCH DIVISON 3 TO CONSOLIDATE AND INCORPORATE ALL AMENDMENTS AND APPROVE THE 2022 AMENDMENT AND RESTATEMENT OF THE TAX INCREMENT FINANCING AND DEVELOPMENT PLAN.

WHEREAS, the Gibraltar Downtown Development Authority was created by ordinance in 1995 and thereafter numerous amendments were made to the ordinance; and

WHEREAS, a single comprehensive ordinance will eliminate the need to search and organize the amendments to the ordinance and therefore it is necessary to restate the ordinance in its entirety; and

WHEREAS, the Restatement of Division 3 Downtown Development Authority includes the approval of the 2022 Amendment and Restatement of the Tax Increment Financing and Development Plan for the Gibraltar Downtown Development Authority ("Development Plan"); and

WHEREAS, in order to amend the Development Plan notices were sent and hearings conducted in accordance with the applicable provisions of Act 57 of 2018 and certain findings must be made by the Mayor and Council;

NOW, THEREFORE BE IT RESOLVED

## CITY OF GIBRALATAR ORDAINS:

#### **ARTICLE I. Findings**

The 2022 Amendment and Restatement of the Tax Increment Financing and Development Plan for the Downtown Development Authority ("Development Plan") should be approved and included in the Amendment and Restatement of Division 3 of Article IV of Chapter 2 based upon the following considerations:

(1) The Development Plan meets the requirements set forth in Section 217 of 2018 PA 57 (the "Act").

- (2) The proposed method of financing the development is feasible and the City of Gibraltar Downtown Development Authority ("Authority") has the ability to arrange the financing.
- (3) The Development Plan is reasonable and necessary to carry out the purposes of the Act.
- (4) The Development Plan is in reasonable accord with the master plan of the City of Gibraltar.
- (5) Public services, such as fire and police protection and utilities, are or will be adequate to service the Development Area.
- (6) The tax increment financing plan is necessary and reasonable in order to fund the Development Plan. The Development Plan is being amended and restated so that it will now expire on December 31, 2052 unless earlier terminated by subsequent action by council or amendment to the Development Plan.
- (7) Any changes in zoning, streets, intersections and utilities are reasonably necessary for the Development Area and for the City.
- (8) The Development Plan constitutes an essential public purpose as it is designed to halt property value deterioration and promote economic growth and development.

## ARTICLE II. Amendment and Restatement to Code.

Division 3 Downtown Development Authority, Article IV Boards and Commissions, Chapter 2 Administration is hereby amended and restated in its entirety to read as follows:

#### Sec. 2-366. – Title.

This division shall be known as the downtown development authority ordinance.

## Sec. 2-367. - Determination of necessity; purpose; population and planning commission.

The city council hereby determines that it is necessary for the best interests of the public to create a public body corporate which shall operate to halt property value deterioration, eliminate the cause of that deterioration, increase property tax valuation where possible in the business district of the city, and promote economic growth, pursuant to Public Act No. 197 of 1975, as recodified by PA 57 of 2018. The city council hereby declares that in 1995, the city had a population of less than 5,000 and that the city's planning commission shall serve as the board.

#### Sec. 2-368. – Definitions.

The following words, terms and phrases, when used in this division, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Authority means the downtown development authority of the city crated by this division.

Base Year Assessment Roll means the base year assessment roll prepared by the City Assessor.

Board or board of directors means the board of directors of the authority, the governing body of the authority.

Captured Assessed Value means the amount in any one year by which the current assessed value as finally equalized of all taxable property in the Development Area exceeds the Initial Assessed Value.

Chief executive officer means the mayor of the city.

Downtown Development Authority means the City of Gibraltar Downtown Development Authority.

Downtown district means the downtown district designated by this division, as now existing or hereafter amended, and within which the authority shall exercise its powers.

## Sec. 2-369. – Creation of authority.

There is hereby created pursuant to Public Act No. 197 of 1975 as recodified by Public Act 57 of 2018 a downtown development authority for the city. The authority shall be a public body corporate and shall be known and exercise its powers under title of the downtown development authority of the city. The authority may adopt a seal, may sue and be sued in any court of this state and shall possess all of the powers necessary to carry out the purposes of its incorporation as provided by this division and such act. The enumeration of a power in this division or in such act shall not be construed as a limitation upon the general powers of the authority.

#### Sec. 2-370. Termination.

Upon completion of its purposes, the authority may be dissolved by the council. The property and assets of the authority, after dissolution and satisfaction of its obligations, shall revert to the city.

### Sec. 2-371. - Description of downtown district.

The downtown district shall consist of the territory in the city described by ordinance adopted on or about March 9, 1998 and shown on the map created on or about March 9.1998. Such map is on file at city hall.

#### Sec. 2-372. - Board of directors.

The authority shall be under the supervision and control of the board. The city's planning commission shall serve as the board. Members of the board shall serve without compensation, but shall be reimbursed for actual and necessary expenses. The chairperson of the board shall be elected by the board. The board shall adopt bylaws governing its procedures subject to the approval of the council. In the event that the board determines to employ a director of the authority, such director shall furnish a bond in the penal sum of \$100.00, payable to the authority for use and benefit of the authority, and shall file the same with the city clerk.

#### Section 2-373. – Powers of authority.

Except as specifically otherwise provided in this division, the authority shall have all powers provided by law subject to the limitations imposed by law and herein.

## Sec. 2-374. – Fiscal year; adoption of budget; financial reports.

- (a) The fiscal year of the authority shall begin on July 1 of each year and end on June 30 of the following year, or such other fiscal year as may hereafter be adopted by the council.
- (b) The board shall prepare annually a budget and shall submit it to the council for approval in the manner and at the time, and which budget shall contain the information required of municipal departments. The board shall not finally adopt a budget for any fiscal year until the budget has been approved by the council. The board may, however, temporarily adopt a budget in connection with the operation of any improvements which have been financed by revenue bonds where required to do so by the ordinance authorizing the revenue bonds.
- (c) The authority shall submit financial reports to the council at the same time and on the same basis as departments of the city are required to submit reports. The authority shall be audited annually by the same independent auditors auditing the city and copies of the audit report shall be filed with the council.

### Sec. 2-375. – Establishment of Development Fund; Approval of Depository.

The Treasurer of the Downtown Development Authority shall establish a separate fund which shall be kept in a depository bank account or accounts in a bank or banks approved by the City Treasurer of the City of Gibraltar to be designated Downtown Development Authority Fund. All moneys received by the Downtown Development Authority pursuant to the Development Plan shall be deposited in the Development Fund. All moneys in that fund and earnings thereon shall be used only in accordance with the Development Plan and this ordinance.

## Sec. 2-376. – Payment of Tax Increments to Downtown Development Authority.

The city and County Treasurer shall, as ad valorem taxes are collected on the property in the Development Area, pay that proportion of the taxes, except for penalties and collection fees, that the captured Assessed value bears to the initial Assessed Value to the Treasurer of the Downtown Development Authority for deposit in the Development Fund. The payments shall be made on the date or dates on which the City and County Treasurer are required to remit taxes to each of the taxing jurisdictions.

## Sec. 2-377. – Use of Moneys in the Development Fund.

The money credited to the Development Fund and on hand therein from time to time shall annually be used in the following manner and following order of priority:

- (a) To pay into the debt retirement fund, or funds, for any and all outstanding series of bonds issued pursuant to this plan an amount equal to the interest and principal coming due (in the case of principal whether by maturity or mandatory redemption) prior to the next collection of taxes, less any credit for sums on hand in the debt retirement fund.
- (b) To establish a reserve account for payment of principal and interest on any bonds issued pursuant to this plan, an amount equal to one-fifth of the largest combined annual principal and interest payments due on bonds issued pursuant to this plan until the amount to the credit of the reserve account is equal to the largest combined annual principal and interest requirements on bonds issued pursuant to this plan. Any amounts to the credit of the reserve account at the beginning of a fiscal year in excess of the requirement of the preceding sentence shall be considered tax increment revenue for that year.
- (c) To pay, to the extent determined desirable by the City Council based upon the recommendation of the DDA, the cost of the public improvements, marketing initiatives or projects as set forth in the Development Plan to the extent those costs are not financed from the proceeds of bonds.
- (d) To pay administration and operating costs of the DDA to the extent provided in the annual budget of the DDA.

- (e) To reimburse the City for the funds advanced to acquire property, clear land, make preliminary plans and improvements necessary for the development of the Development Area in accordance with this Plan.
- (f) Any tax increment receipts in excess of those needed under the preceding paragraphs shall revert proportionately to the Taxing Jurisdictions.

#### Sec. 2-378. – Annual Report.

Within 90 days after the end of each fiscal year, the Downtown Development Authority shall comply with the reporting requirements specified in MCL 125.4911 as it currently exists and as hereinafter amended.

# Sec. 2-379 2022 Amendment and Restatement of Tax Increment Financing and Development Plan

The 2022 Amendment and Restatement of the Tax Increment Financing and Development Plan for the Gibraltar Downtown Development Authority is approved and adopted. The Duration of the plan is extended until December 321, 2052 unless earlier terminated by action of the council or amendment to the Plan. A copy of the plan and all subsequent amendments shall be maintained on file in the city clerk's office. The 2022 Amendment and Restatement of the Tax Increment Financing and Development Plan for the Gibraltar Downtown Development Authority as approved and adopted is incorporated herein by reference.

#### **ARTICLE III. Exhibits**

A copy of the 2022 Amendment and Restatement of the Tax Increment Financing and Development Plan for the Gibraltar Downtown Development Authority is attached hereto as Exhibit A and is incorporated by reference herein.

**ARTICLE IV.** Severability: Should any word, sentence, phrase, or any portion of this ordinance be held in a manner invalid by any court of competent jurisdiction, or by any state agency having authority to do so for any reason whatsoever, such holdings shall be construed and limited to such word, sentence, phrase, or any portion of the ordinance held to be so invalid, and shall not be construed as affecting the validity of any of the remaining words, sentences, phrases or portions of this ordinance.

ARTICLE V. Savings Clause: Nothing in this ordinance or in the code hereby adopted shall be construed to affect any suit or proceeding pending in any court, or any rights acquired, or liability incurred, or any cause or causes of action acquired or existing under any act or ordinance hereby repealed; nor shall any just or legal right or remedy of any character be lost, impaired or affected by this ordinance.

ARTICLE VI. Conflicting Ordinances: All prior existing ordinances or parts of existing ordinances adopted by the City of Gibraltar inconsistent or in conflict with the provisions of this ordinance are to the extent of such conflict or inconsistency, hereby expressly repealed.

## ARTICLE VII. Codification; Scrivener's Errors:

- (a). Articles I, II, and III of this Ordinance shall be codified, and all other articles shall not be codified.
- (b). The sections, divisions and provisions of this Ordinance may be renumbered or re-lettered as deemed appropriate by the Code codifier.
- (c). Typographical errors and other matters of a similar nature that do not affect the intent of this Ordinance, as determined by the City Clerk and City Attorney, may be corrected with the endorsement of the City Administrator, or designee, without the need for a public hearing.

Scott L. Denison, Mayor

Katherine Tomasik, City Clerk

First reading: 1-9-2023

Second reading: 1-23-2023

Published: 1-29-2023

Passed, Approved, and adopted this 23<sup>rd</sup> day of January 2023.

I, Katherine Tomasik, the duly elected Clerk of the City of Gibraltar, County of Wayne, State of Michigan, hereby certify that the above is a true and correct copy of an ordinance adopted at a regular council meeting held on the 23<sup>rd</sup> day of January 2023, and published in the News-Herald Newspaper.

Katherine Tomasik, City Clerk

"This ordinance shall become effective upon compliance with the provisions contained within Chapter VII. Legislation, Section 7.3. Enactment, amendment, repeal and effective date of ordinances and Chapter VII. Legislation, Section 7.4 Publication and recording of ordinances, Gibraltar City Charter."

This Ordinance shall be effective on February 8, 2023.

#### **EXHIBIT A**

2022 AMENDMENT AND RESTATEMENT OF THE TAX INCREMENT FINANCING AND DEVELOPMENT PLAN FOR THE CITY OF GIBRALTAR

#### Gibraltar DDA Development Area Boundary Full Description –

Beginning at the northeast corner of the intersections of N. Gibraltar Road and West Jefferson Road rightsof-way; thence heading due east along the northern edge of the N. Gibraltar Road right-of-way to the eastern-most point of private property intersecting with the Detroit River, extending to the harbor line; thence heading southeast along the eastern edge of the properties' harbor line along the Detroit River to the point of intersection with the northern-most waterfront parcel on Lowell Street; thence heading southwest along the southern boundary of the Humbug Marina parcel to the point of intersection with the north-south alley between Adams Drive and Lowell Street; thence southeasterly along the alley to the intersection with Middle Gibraltar Road; thence westerly along the southern edge of the Middle Gibraltar Road right-of-way to the point of intersection with the north-south alley between Adams Drive and Munro Avenue; thence southeasterly along the alley to the point of intersection with the southern edge of the Davis Street right-of-way; thence southwesterly along the southern edge of the Davis Street right-of-way to the point of intersection with the western side of the Bayview Drive; thence northeasterly along the western edge of the Bayview Drive public right-of-way to the point of intersection with the southern edge of the Middle Gibraltar Road right-of-way; thence southwesterly along the southern edge of the Middle Gibraltar Road right-of-way to the point of intersection with South Gibraltar Road; thence southwesterly along the eastern edge of the South Gibraltar Road right-of-way to the intersection with Navarre Street, excluding the triangular shaped parcel identified as Parcel ID # 36017010689000 and adjacent road right-of-way; thence southwesterly along the southern edge of the Navarre Street to the eastern edge of first residential property on the north side of Navarre Street; thence crossing Navarre Street on the eastern edge of the residential property to the northeastern corner of the said residential property on the north side of Navarre Street; thence southwesterly along the northern property line of the residential properties on the north side of Navarre Street continuing across the Frank and Poet Drain to the intersection with the parcel identified as Parcel ID #36012990025000; thence southerly along the eastern boundary of said property to the point of intersection with the northern edge of the Kingsbridge Subdivision; thence westerly along the northern edge of the Kingsbridge Subdivision to the northwestern corner of the subdivision; thence southwesterly along the western boundary of the Kingsbridge Subdivision and the western boundary of the Gibraltar Pointe Apartments to the point of intersection with the Brownstown Creek; thence northwesterly along the Brownstown Creek to the point of intersection with the western side of West Jefferson Avenue right-of-way; thence northeasterly along the western side of the West Jefferson Avenue right-of-way to the point of intersection with the Gibraltar Road right-of-way; thence westerly along the southern boundary of Gibraltar Road right-of-way to the intersection with the Conrail and Canadian National Railroad's eastern right-ofway; thence northeasterly along the eastern side of the railroad right-of-way to the point of intersection with the northwestern corner of the parcel identified as Parcel ID #36008990003000; thence easterly along this property's northern property line to the point of beginning, approximately 415 acres.

#### **Short Description -**

The northern boundary is generally the east-west alignment of abandoned southern Canadian National Railroad spur into the former McLouth Steel plant and the east-west alignment of North Gibraltar Road; the eastern boundary is the Detroit River with an area surrounding the municipal complex; the southern boundary follows along the rear property line of the properties along the north side of Navarre Street; an extension along the east side of West Jefferson Avenue to Brownstown Creek, and then westerly from West Jefferson Avenue along the south side of Gibraltar Road; to the western boundary along the Canadian National and Conrail Railroads rights-of-way.

## City of Gibraltar DDA Parcel Listing:

# PARCEL ID  1 29000110900000  2 29000111400000  3 29000111500000  4 29000111600000  5 29000111700000  6 29000111800000  7 29000111900000  8 29000112000000  9 29000112100000  10 2900012200000  11 36004990001001  12 36005990001701  13 36005990001701  14 36008990002000  15 36008990002000  16 36008990003000  17 36008990003000  18 36008990004000  19 36009010001000  20 36009010001000  21 36009010002000  22 36009010005000  24 36009010005000  25 36009010005000  26 36009010005000  27 36009010005000  28 36009010005000  29 36009010001000  30 36009010010000  31 36009010010000  32 36009010010000  33 36009010015000  34 36009010015000  35 36009010015000  36 36009010015000  37 36009010015000  38 36009010015000  39 36009010018000		
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